

THE FLORIDA LEGISLATURE



JOINT ADMINISTRATIVE PROCEDURES COMMITTEE

2023 Annual Report

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JOINT ADMINISTRATIVE PROCEDURES COMMITTEE



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Senator Blaise Ingoglia, Chair
Representative Tobin Rogers "Toby" Overdorf, Vice Chair
Senator Colleen Burton
Senator Erin Grall
Senator Rosalind Osgood
Senator Darryl Ervin Rouson
Representative Shane G. Abbott
Representative Jervonte "Tae" Edmonds
Representative Alina Garcia
Representative Yvonne Hayes Hinson
Representative Joel Rudman, M.D.

January 11, 2024

Honorable Kathleen Passidomo President, Florida Senate The Capitol, Room 409 Tallahassee, Florida 32399-1100

Honorable Paul Renner Speaker, House of Representatives The Capitol, Room 420 Tallahassee, Florida 32399-1300

Madam President and Mr. Speaker:

Pursuant to Rule 4.6(6) of the Joint Rules of the Florida Legislature, I am pleased to submit the Joint Administrative Procedures Committee annual report, covering January 1, 2023 through December 31, 2023.

Sincerely,

Kenneth J. Plante Coordinator

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cc: Senator Blaise Ingoglia, Chair Representative Toby Overdorf, Vice Chair

Enclosure

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JOINT ADMINISTRATIVE PROCEDURES COMMITTEE MEMBERS

Senator Blaise Ingoglia, Chair Senator Colleen Burton Senator Erin Grall Senator Rosalind Osgood Senator Darryl Ervin Rouson





Representative Tobin Rogers "Toby" Overdorf, Vice Chair Representative Shane G. Abbott Representative Jervonte "Tae" Edmonds Representative Alina Garcia Representative Yvonne Hayes Hinson Representative Joel Rudman, M.D.

THE JOINT ADMINISTRATIVE PROCEDURES COMMITTEE

The Joint Administrative Procedures Committee is a standing committee of the Legislature created by Joint Rule Four of the Florida Legislature.

The committee is composed of eleven members, five from the Senate, appointed by the President of the Senate, and six from the House of Representatives, appointed by the Speaker of the House.

The Chair of the committee is designated by the President of the Senate in odd-numbered years and by the Speaker of the House in even-numbered years. The committee staff is headed by a

Coordinator, and includes reviewing attorneys and administrative support staff.

The committee is required to report annually to the Speaker and President. This report is provided at the start of the regular session and covers the preceding calendar year. It contains statistical information regarding rulemaking in the

various state agencies as well as summaries of all objections voted by the committee during the preceding year. The committee voted no formal objections in 2023.

The committee maintains a continuous review of the statutory authority upon which each administrative rule is based and notifies the agency if its authority is eliminated or significantly changed by repeal, amendment, or decision of a court of last resort. Following each session of the Legislature, the committee reviews each law signed by the Governor or

allowed to become law without his signature and determines whether the law will have a probable effect on an agency's rules. If so, the affected agency is notified.

If the reviewing attorneys have concerns that a proposed or existing rule may not be authorized or exceeds the delegated rulemaking authority, the agency is contacted. Often the agency agrees that there is no authority for the rule and withdraws or amends the rule to meet the staff concerns. If there is disagreement about whether or not there is authority for the rule, the rule is scheduled for consideration by the full committee. The agency may appear before the committee

and present argument and evidence in support of its rule. If, after hearing the agency's argument, the committee does not find statutory authority for the rule, an objection is voted and the agency has a period defined by statute in which to respond. If the agency refuses to modify or withdraw a rule to which the

committee has objected, public notice of the objection is given and a notation accompanies the rule when it is published in the Florida Administrative Code.

In the event that an agency fails to initiate administrative action to meet an objection voted by the committee, the committee is authorized to submit to the President of the Senate and Speaker of the House a recommendation that legislation be introduced to modify or suspend the adoption of a proposed rule, or amend or repeal an existing rule. If the committee

votes to recommend the introduction of legislation, the committee is required to notify the agency of its action, and may request that the agency temporarily suspend the rule or suspend the adoption of a proposed rule, pending consideration of proposed legislation during the next regular session of the Legislature. agency must respond to the committee within a specified time either by temporarily suspending the rule or suspending the adoption of a proposed rule, or by notifying the committee that it refuses to suspend the rule or rule adoption. The committee is required to prepare bills to modify or suspend the adoption of a proposed rule, or to amend or repeal an existing rule, in accordance with rules of the Senate and House of Representatives introduction in the next regular legislative The proposed bill is then session. presented to the Senate President and Speaker of the House along with the committee recommendation.

The committee constantly monitors judicial decisions in administrative law and advises the agency when either its statutory rulemaking authority or its rules are affected by these decisions.

The committee has a duty to recommend needed changes in the Administrative Procedure Act (APA) to the Legislature. These recommendations may be based upon its review of judicial decisions as well as its daily interaction with executive agencies and with citizens as they participate in the administrative procedures of the state.

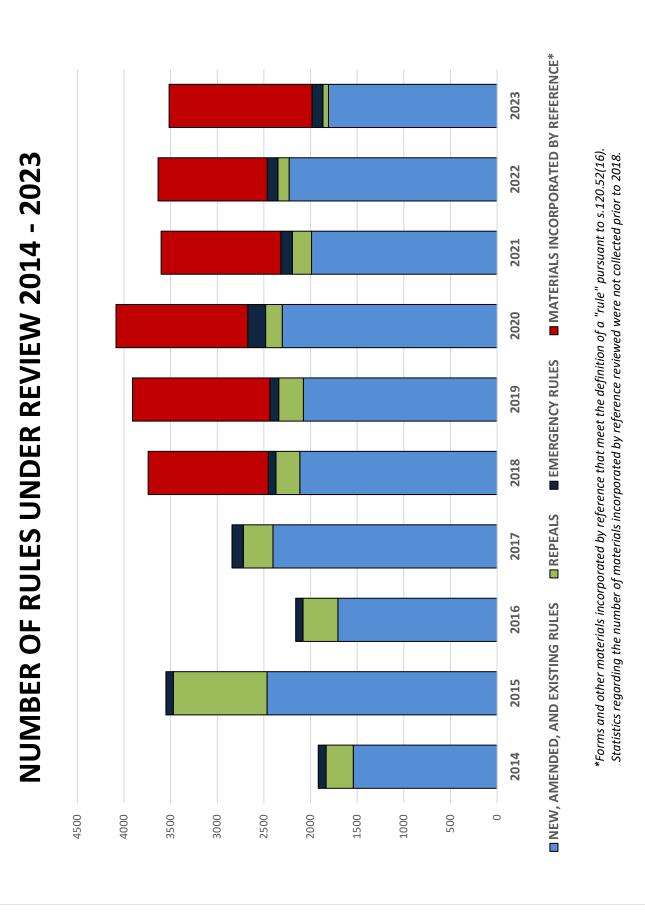
Joint Rule 4.6 directs the committee to undertake and maintain a systematic and continuous review of the Florida Statutes that authorize agencies to adopt rules, and to make recommendations to the appropriate standing committees of the Senate and the House of Representatives as to the advisability of considering changes to the delegated legislative authority to adopt rules in specific circumstances.

he committee has long had standing to seek judicial review of the validity of any rule to which it has objected and which has not been modified or repealed to meet the objection. To date, the committee has never found it necessary to exercise this Before judicial review, the committee must first notify the head of the agency involved and the Governor and provide an opportunity for consultation with the committee. If the issue cannot be resolved in this manner, the committee may bring an action in the appropriate court asking that the rule be declared invalid.

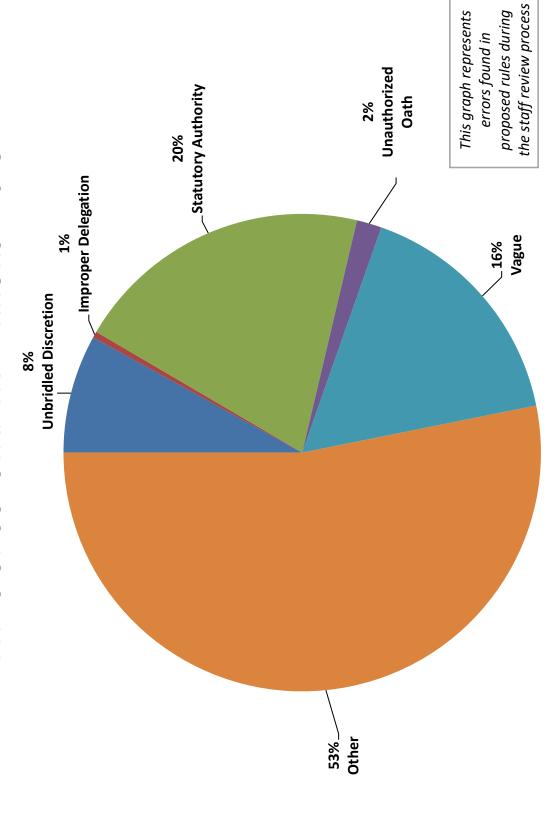
Thus, the committee performs services for the Legislature, the administrative agencies of the state and the people whom they regulate.



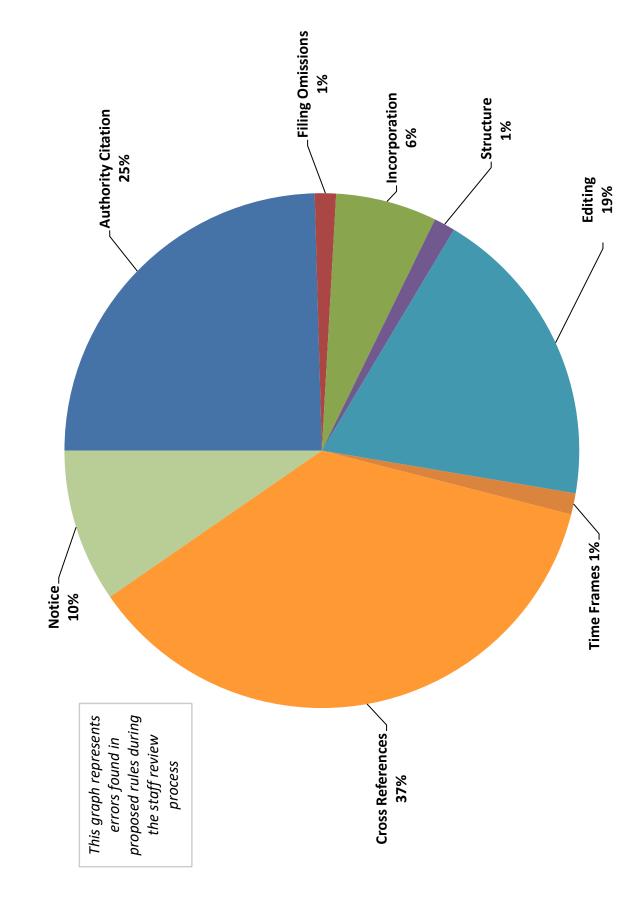
Statistical Information on Committee Review of Rules



TYPES OF SUBSTANTIVE ERRORS - 2023



TYPES OF TECHNICAL ERRORS - 2023





Proposed Rules (2014 - 2023)

PROPOSED RULES 2014 THROUGH 2023

CHPT #	Agency	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	TOTAL
01	State	14	52	18	12	11	16	15	15	12	14	179
02	Legal Affairs	12	34	6	17	8	17	23	5	4	2	131
05	Agriculture and Consumer Services	147	54	95	167	107	147	81	47	58	69	696
90	Education	107	109	130	105	06	61	62	61	141	134	1,000
11	Law Enforcement	30	35	35	34	29	29	24	21	23	20	280
12	Revenue	29	129	29	29	52	26	99	18	86	61	605
14	Transportation	14	64	18	18	40	8	3	3	15		184
15	Highway Safety and Motor Vehicles	24	2	2	26	0	7	0	0	0	б	70
18	Board of Trustees of the Internal Improvement Trust Fund	0	10	2	0	20	9	0	3	0	_	42
19	State Board of Administration	51	28	39	18	13	10	23	6	19	12	222
20	Citrus	6	37	4	25	78	8	12	102	5	1	281
23	Florida Commission on Offender Review	9	2	0	20	2	0	0	0	0	2	32
25	Public Service Commission	19	25	13	6	12	16	27	12	38	9	177
27	Executive Office of the Governor	0	_	0	0	~	7	10	0	7	18	44
28	Administration Commission	0	17	0	0	0	0	9	19	0	6	51
29	Regional Planning Councils	0	0	0	0	æ	71	~	_	4	0	80
32	Florida State Fair Authority	0	0	0	0	0	0	0	0	0	0	0
33	Corrections	44	6	21	26	19	0	26	22	17	7	191

*Repealed

PROPOSED RULES 2014 THROUGH 2023

CHPT #	Agency	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	TOTAL
34	Commission on Ethics	21	48	10	9	4	6	∞	12	2	21	144
35	Metropolitan Planning Organizations	6	0	0	0	0	0	0	0	0	0	0
40	Water Management Districts	109	211	72	32	99	33	51	75	13	15	677
14	Commission for the Transportation Disadvantaged	0	7	0	_	m	0	2	~	0	0	0
42	Florida Land and Water Adjudicatory Commission	0	4	2	2	11	_	0	3	9	0	29
49	Regional Utility Authorities	17	0	0	0	0	0	0	0	0	0	17
53	Lottery	0	9	_		0	0	0	0	0	0	29
54	Interlocal Agencies	0	0	0	0	0	0	0	0	0	0	0
55	Veterans' Affairs	3	36	10	4	0	3	0	0	21	0	77
22	Space Florida	0	0	0	0	0	0	0	0	0	0	0
58	Elder Affairs	0	20	14	3	12	0	0	0	0	0	49
29	Agency for Health Care Administration	108	92	126	73	101	43	ω	46	31	28	640
09	Management Services	45	125	89	134	18	16	C	53	38	21	518
61	Business and Professional Regulation	114	270	175	182	119	153	208	131	117	87	1,556
62	Environmental Protection	129	175	159	38	124	92	195	156	28	43	1,123
63	Juvenile Justice	4	22	4	16	15	15	29	37	4	8	227
64	Health	254	510	399	226	284	216	227	292	151	138	2,697

*Repealed

PROPOSED RULES 2014 THROUGH 2023

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Emergency Rules (2014 - 2023)

EMERGENCY RULES 2014 THROUGH 2023

CHPT#	Agency	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	TOTAL
01	State	0	0	0	0	0	0	3	0	0	0	3
02	Legal Affairs	0	0		0		0	0		7		2
05	Agriculture and Consumer Services	0	0	2	2	0	æ	2	4	∞	9	33
90	Education	0	0	0	0	0		0	2	0	2	5
11	Law Enforcement	0	0	0	0	0	0	0	0	0	0	0
12	Revenue	7	3	2	4	7	4	16	20	17	17	97
14	Transportation	0	0	0	0	0	0	0	0	0	0	0
15	Highway Safety and Motor Vehicles	0	0	0	0	0	0	0	0	0	0	0
18	Board of Trustees of the Internal Improvement Trust Fund	0	0	0	0	0	0	0	0	0	0	0
19	State Board of Administration	0	0	0	0	0	0	0	0	0	0	0
20	Citrus	0	3	2	5	_	0	0	0			13
23	Florida Commission on Offender Review	0	0	0	0	0	0	0	0	0	0	0
25	Public Service Commission	0	0	0	0	0	0	0	0	0	0	0
27	Executive Office of the Governor	0	0	0	0	0	0	0	0	0	0	0
28	Administration Commission	0	0	0	0	0	0	0	0	0	0	0
29	Regional Planning Councils	0	0	0	0	0	0	0	0	0	0	0
32	Florida State Fair Authority	0	0	0	0	0	0	0	0	0	0	0
33	Corrections	0	0	0	0	0	0	0	0	0	0	0

EMERGENCY RULES 2014 THROUGH 2023

CHPT #	Agency	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	TOTAL
34	Commission on Ethics	0	0	0	0	0	0	0	0	0	0	0
40	Water Management Districts	0	0	0	2	0	0	0	0	0	0	Ŋ
14	Commission for the Transportation Disadvantaged	0	0	0	0	0	0	0	0	0	0	0
42	Florida Land and Water Adjudicatory Commission	0	0	0	0	0	0	0	0	0	0	0
49	Regional Utility Authorities	0	0	0	0	0	0	0	0	0	0	0
53	Lottery	69	20	29	79	69	75	06	29	71	62	719
54	Interlocal Agencies	0	0	0	0	0	0	0	0	0	0	0
55	Veterans' Affairs	0	0	0	0	0	0	0	0	0	0	0
22	Space Florida	0	0	0	0	0	0	0	0	0	0	0
58	Elder Affairs	0	0	0	2	0	0	0	0	0	0	2
59	Agency for Health Care Administration	0	0	0	2	0	0	15	3	0	2	22
09	Management Services	0	0	_	2	2	7	0	0	4	4	15
61	Business and Professional Regulation	0	_	~	2	_	_	13	3	_	33	26
62	Environmental Protection	0	0	_	0	0	0	0	0	0	3	4
63	Juvenile Justice	0	0	0	0	0	0	0	0	0	0	0
64	Health	2	0	2	14		80	44	20	10	12	113
65	Children and Families	9	0	0	2	0	0	_	С	2	0	14

EMERGENCY RULES 2014 THROUGH 2023

ب	0	_	7	က	0	0	တ	0	1,091
TOTAL									–
2023	0	0	0	2	0	0	2	0	117
2022	0	0	_	0	0	0	0	0	116
2021	0	0	-	0	0	0	2	0	126
2020	0	_	0	_	0	0	2	0	191
2019	0	0	0	0	0	0	0	0	94
2018	0	0	0	0	0	0	0	0	82
2017	0	0	0	0	0	0	0	0	122
2016	0	0	0	0	0	0	0	0	62
2015	0	0	0	0	0	0	2	0	62
2014	0	0	0	0	0	0		0	85
Agency	Navigation Districts	Florida Housing Finance Corporation	Fish and Wildlife Conservation Commission	Financial Services	Military Affairs	Board of Governors	Commerce	Florida Gaming Control Commission	TOTAL
CHPT #	99	29	89	69	70	72	73	75	•



Legislative Report:

2023 Session
Changes in
Chapter 120, F.S.

2023 Summary of Amendments to Chapter 120

Chapter 2023-167, Laws of Florida, amends s. 120.80, F.S.; providing that certain functions of the Florida State Guard are not rules as defined by Chapter 120, F.S.

Effective Date: July 1, 2023



Administrative Determinations and Petitions for Judicial Review

2023 ADMINISTRATIVE DETERMINATIONS AND PETITIONS FOR JUDICIAL REVIEW FILED ON THE INVALIDITY OF PROPOSED AND EXISTING RULES*

NUMBER OF CASES FILED AT DOAH IN 2023:

	CLOSED CASES	ACTIVE CASES
PROPOSED RULES	3	3
EXISTING RULES	6	4

JUDICIAL REVIEW CASES:

CASE NUMBER: 22-2767RP

STYLE: NORMANDY INSURANCE COMPANY, ZENITH INSURANCE COMPANY, BRIDGEFIELD EMPLOYERS INSURANCE COMPANY, BRIDGEFIELD CASUALTY INSURANCE COMPANY, BUSINESSFIRST INSURANCE COMPANY AND RETAILFIRST INSURANCE COMPANY vs. DEPARTMENT OF FINANCIAL SERVICES, DIVISION OF WORKERS' COMPENSATION, INDIVIDUALLY, AND ON BEHALF OF THE WORKERS' COMPENSATION THREE MEMBER PANEL

RULE: 69L-7.501

DOAH FINAL ORDER DATE: 3/9/2023

CASE SUMMARY: Department's proposed rule establishing new per diem hospital inpatient maximum reimbursement allowances is not an invalid exercise of delegated to riche the proposed rule establishing new per diem hospital inpatient maximum reimbursement allowances is not an invalid exercise of delegated

legislative authority.

DCA CASE: 1D23-0834 filed 4/7/2023

CASE NUMBER: 23-0276RP

STYLE: PUBLIX SUPER MARKETS, INC., NORMANDY INSURANCE COMPANY, ZENITH INSURANCE COMPANY, BRIDGEFIELD EMPLOYERS INSURANCE COMPANY, BRIDGEFIELD CASUALTY INSURANCE COMPANY, BUSINESSFIRST

INSURANCE COMPANY AND RETAILFIRST INSURANCE COMPANY vs.

DEPARTMENT OF FINANCIAL SERVICES, DIVISION OF WORKERS' COMPENSATION

RULE: 69L-7.730 and 69L-7.740

DOAH FINAL ORDER DATE: 3/27/2023

CASE SUMMARY: Department's proposed amendments to rules to prohibit carriers from disallowing reimbursement solely because the worker has chosen to receive medication from a registered dispensing practitioner is not an invalid exercise of delegated legislative authority.

DCA CASE: 1D23-0941 filed 4/24/2023

CASE NUMBER: 23-2823RP

STYLE: FLORIDA POLICE BENEVOLENT ASSOCIATION, INC. vs. FLORIDA PUBLIC

EMPLOYEES RELATIONS COMMISSION RULE: 60CC-1.104, 60CC-5.101, 60CC-6.401 **DOAH FINAL ORDER DATE:** 10/6/2023

CASE SUMMARY: The proposed rules providing certain statutory exemptions for law enforcement officers and firefighters, but not for non-certified employees, are not an invalid exercise of PERC's delegated legislative authority. The petition is dismissed.

DCA CASE: 1D23-2599 filed 10/12/2023

CASE NUMBER: 23-0543RX

STYLE: BASIK TRADING, INC. vs. DEPARTMENT OF BUSINESS AND

PROFESSIONAL REGULATION. DIVISION OF ALCOHOLIC BEVERAGES AND

TOBACCO

RULE: 61A-10.082

DOAH FINAL ORDER DATE: 9/25/2023

CASE SUMMARY: Rule 61A-10.082(2)(d) is invalid because it lacks standards governing

agency discretion.

DCA CASE: 1D23-2511 filed 10/2/2023

CASE NUMBER: 23-0345RX

STYLE: ROAD SPACE MEDIA MIAMI, LLC vs. FLORIDA DEPARTMENT OF

TRANSPORTATION **RULE**: 14-10.004

DOAH FINAL ORDER DATE: 8/14/2023

CASE SUMMARY: Petitioner did not prove Florida Administrative Code Rules 14-10.004(7)(d) (the Ramp Rule) and 14-10.004(1), incorporating the 1972 Federal-State

Agreement, are invalid rules.

DCA CASE: 2D23-1943 filed 9/12/2023

*Note: As of January 2, 2024. Data obtained from the <u>Division of Administrative Hearings (DOAH)</u>.



Joint Rule Four of the Florida Legislature:

Joint Committees

Joint Rule Four—Joint Committees

4.1—Standing Joint Committees

- (1) The following standing joint committees are established:
- (a) Administrative Procedures Committee.
- (b) Committee on Public Counsel Oversight.
- (c) Legislative Auditing Committee.
- (2) No other joint committee shall exist except as agreed to by the presiding officers or by concurrent resolution approved by the Senate and the House of Representatives.
- (3) Appointments to each standing joint committee shall be made or altered and vacancies shall be filled by the Senate and the House of Representatives in accordance with their respective rules. There shall be appointed to each standing joint committee no fewer than five and no more than seven members from each house.
- (4)(a) The President of the Senate shall appoint a member of the Senate to serve as the chair, and the Speaker of the House of Representatives shall appoint a member of the House of Representatives to serve as the vice chair, for:
- 1. The Legislative Auditing Committee and the Committee on Public Counsel Oversight, for the period from the Organization Session until noon on August 1 of the calendar year following the general election.
- 2. The Administrative Procedures Committee for the period from noon on August 1 of the calendar year following the general election until the next general election.
- (b) The Speaker of the House of Representatives shall appoint a member of the House of Representatives to serve as the chair, and the President of the Senate shall appoint a member of the Senate to serve as the vice chair, for:
- 1. The Legislative Auditing Committee and the Committee on Public Counsel Oversight, for the period from noon on August 1 of the calendar year following the general election until the next general election.
- 2. The Administrative Procedures Committee for the period from the Organization Session until noon on August 1 of the calendar year following the general election.
- (c) A vacancy in an appointed chair or vice chair shall be filled in the same manner as the original appointment.

4.2—Procedures in Joint Committees

The following rules shall govern procedures in joint committees other than conference committees:

- (1) A quorum for a joint committee shall be a majority of the appointees of each house. No business of any type may be conducted in the absence of a quorum.
- (2)(a) Joint committees shall meet only within the dates, times, and locations authorized by both the President of the Senate and the Speaker of the House of Representatives.
- (b) Joint committee meetings shall meet at the call of the chair. In the absence of the chair, the vice chair shall assume the duty to convene and preside over meetings and such other duties as provided by law or joint rule. During a meeting properly convened, the presiding chair may temporarily assign the duty to preside at that meeting to another joint committee member until the assignment is relinquished or revoked.
- (c) Before any joint committee may hold a meeting, a notice of such meeting shall be provided to the Secretary of the Senate and the Clerk of the House of Representatives. When the Legislature is not in session, notice must be provided no later than 4:30 p.m. of the 7th day before the meeting. When the Legislature is in session, notice must be provided no later than 4:30 p.m. of the 3rd day before the meeting. For purposes of effecting notice to members of the house to which the chair does not belong, notice to the Secretary of the Senate shall be deemed notice to members of the Senate and notice to the Clerk of the

House shall be deemed notice to members of the House of Representatives. Noticed meetings may be canceled by the chair with the approval of at least one presiding officer.

- (d) If a majority of its members from each house agree, a joint committee may continue a properly noticed meeting after the expiration of the time called for the meeting. However, a joint committee may not meet beyond the time authorized by the presiding officers without special leave granted by both presiding officers.
- (3) The presiding officers shall interpret, apply, and enforce rules governing joint committees by agreement when the rule at issue is a joint rule. Unless otherwise determined or overruled by an agreement of the presiding officers, the chair shall determine all questions of order arising in joint committee meetings, but such determinations may be appealed to the committee during the meeting.
- (4) Each question, including any appeal of a ruling of the chair, shall be decided by a majority vote of the members of the joint committee of each house present and voting.

4.3—Powers of Joint Committees

- (1) A joint committee may exercise the subpoena powers vested by law in a standing committee of the Legislature. A subpoena issued under this rule must be approved and signed by the President of the Senate and the Speaker of the House of Representatives and attested by the Secretary of the Senate and the Clerk of the House.
- (2) A joint committee may adopt rules of procedure that do not conflict with the Florida Constitution or any law or joint rule, subject to the joint approval of the President of the Senate and the Speaker of the House of Representatives.
- (3) A joint committee may not create subcommittees or workgroups unless authorized by both presiding officers.

4.4—Administration of Joint Committees

- (1) Within the monetary limitations of the approved operating budget, the expenses of the members and the salaries and expenses of the staff of each joint committee shall be governed by joint policies adopted under Joint Rule 3.2.
- (2) Subject to joint policies adopted under Joint Rule 3.2, the presiding officers shall appoint and remove the staff director and, if needed, a general counsel and any other staff necessary to assist each joint committee. All joint committee staff shall serve at the pleasure of the presiding officers. Upon the initial adoption of these joint rules in a biennium, each joint committee staff director position shall be deemed vacant until an appointment is made.

* * * * *

4.6—Special Powers and Duties of the Administrative Procedures Committee

The Administrative Procedures Committee shall:

- (1) Maintain a continuous review of the statutory authority on which each administrative rule is based and, whenever such authority is eliminated or significantly changed by repeal, amendment, holding by a court of last resort, or other factor, advise the agency concerned of the fact.
- (2) Maintain a continuous review of administrative rules and identify and request an agency to repeal any rule or any provision of any rule that reiterates or paraphrases any statute or for which the statutory authority has been repealed.
 - (3) Review administrative rules and advise the agencies concerned of its findings.
- (4) Exercise the duties prescribed by chapter 120, Florida Statutes, concerning the adoption and promulgation of rules.
- (5) Generally review agency action pursuant to the operation of chapter 120, Florida Statutes, the Administrative Procedure Act.

- (6) Report to the President of the Senate and the Speaker of the House of Representatives at least annually, no later than the first week of the regular session, and recommend needed legislation or other appropriate action. Such report shall include the number of objections voted by the committee, the number of suspensions recommended by the committee, the number of administrative determinations filed on the invalidity of a proposed or existing rule, the number of petitions for judicial review filed on the invalidity of a proposed or existing rule, and the outcomes of such actions. Such report shall also include any recommendations provided to the standing committees during the preceding year under subsection (11).
- (7) Consult regularly with legislative standing committees that have jurisdiction over the subject areas addressed in agency proposed rules regarding legislative authority for the proposed rules and other matters relating to legislative authority for agency action.
- (8) Subject to the approval of the President of the Senate and the Speaker of the House of Representatives, have standing to seek judicial review, on behalf of the Legislature or the citizens of this state, of the validity or invalidity of any administrative rule to which the committee has voted an objection and that has not been withdrawn, modified, repealed, or amended to meet the objection. Judicial review under this subsection may not be initiated until the Governor and the head of the agency making the rule to which the committee has objected have been notified of the committee's proposed action and have been given a reasonable opportunity, not to exceed 60 days, for consultation with the committee. The committee may expend public funds from its appropriation for the purpose of seeking judicial review.
- (9) Maintain a continuous review of the administrative rulemaking process, including a review of agency procedure and of complaints based on such agency procedure.
- (10) Establish measurement criteria to evaluate whether agencies are complying with the delegation of legislative authority in adopting and implementing rules.
- (11) Maintain a continuous review of statutes that authorize agencies to adopt rules and shall make recommendations to the appropriate standing committees of the Senate and the House of Representatives as to the advisability of considering changes to the delegated legislative authority to adopt rules in specific circumstances.

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